

### Office of the Washington State Auditor Pat McCarthy

Issue Date – (Issued by OS)

Board of Commissioners Verdant Health Commission Lynnwood, Washington

### Contracted CPA Firm's Audit Report on Financial Statements

We have reviewed the audit report issued by a certified public accounting (CPA) firm on the financial statements of Verdant Health Commission for the fiscal years ended December 31, 2023, and 2022. The District contracted with the CPA firm for this audit and requested that we accept it in lieu of performing our own audit.

Based on this review, we have accepted this report in lieu of the audit required by RCW 43.09.260. The Office of the Washington State Auditor did not audit the accompanying financial statements and, accordingly, we do not express an opinion on those financial statements.

This report is being published on the Office of the Washington State Auditor website as a matter of public record.

Sincerely,

Pat McCarthy, State Auditor

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Olympia, WA

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Reports of Independent Auditors and Financial Statements

Public Hospital District No. 2, Snohomish County, Washington dba Verdant Health Commission

December 31, 2023 and 2022



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### **Report of Independent Auditors**

The Board of Commissioners
Public Hospital District No. 2, Snohomish County, Washington
dba Verdant Health Commission

### Report on the Audit of the Financial Statements

#### **Opinion**

We have audited the financial statements of Public Hospital District No. 2, Snohomish County, Washington dba Verdant Health Commission as of and for the years ended December 31, 2023 and 2022, and the related notes to the financial statements, which collectively comprise Public Hospital District No. 2, Snohomish County, Washington dba Verdant Health Commission's financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of Public Hospital District No. 2, Snohomish County, Washington dba Verdant Health Commission as of December 31, 2023 and 2022, and the changes in financial position and cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinion**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Public Hospital District No. 2, Snohomish County, Washington dba Verdant Health Commission and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Public Hospital District No. 2, Snohomish County, Washington dba Verdant Health Commission's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of Public Hospital District No. 2, Snohomish County, Washington
  dba Verdant Health Commission's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Public Hospital District No. 2, Snohomish County, Washington dba Verdant Health Commission's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 5 through 12 be presented to supplement the financial statements. Such information is the responsibility of management and, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

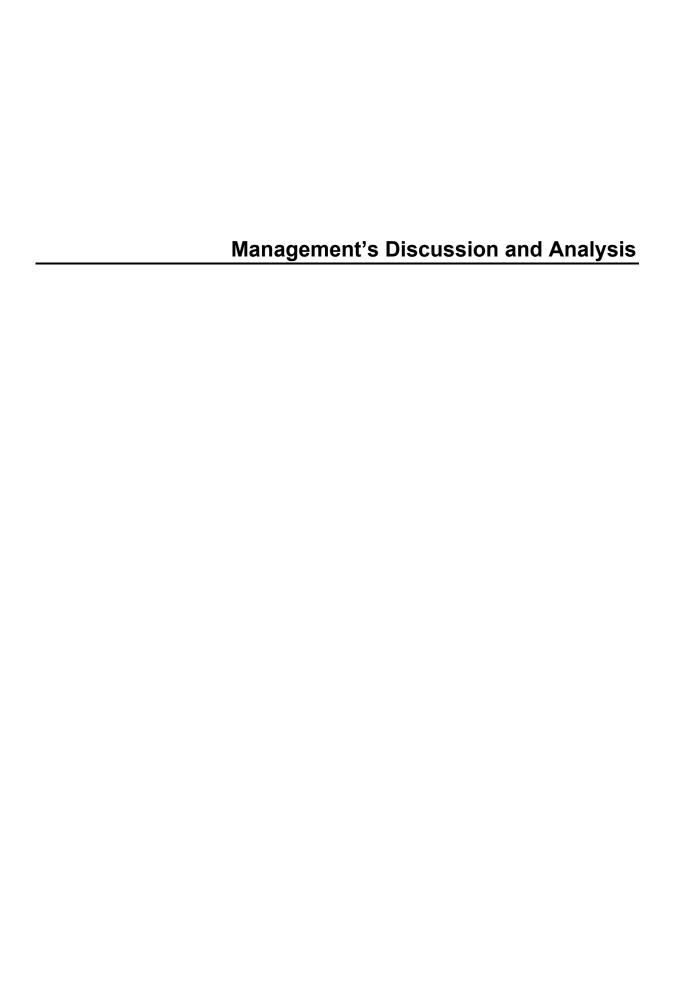
### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 18, 2024, on our consideration of Public Hospital District No. 2, Snohomish County, Washington dba Verdant Health Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Public Hospital District No. 2, Snohomish County, Washington dba Verdant Health Commission's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Public Hospital District No. 2, Snohomish County, Washington dba Verdant Health Commission's internal control over financial reporting and compliance.

Everett, Washington

Moss Adams IIP

June 18, 2024



The following discussion and analysis for Public Hospital District No. 2, Snohomish County, Washington dba Verdant Health Commission (the District) provides an overview of the District's financial activities for the years ended December 31, 2023, 2022, and 2021. Please read it in conjunction with the District's financial statements, which follow this analysis.

### **Using These Financial Statements**

The District's financial statements consist of three statements: a statement of net position; a statement of revenues, expenses, and changes in net position; and a statement of cash flows. These financial statements and related notes provide information about the financial activities of the District.

### The Statement of Net Position and Statement of Revenues, Expenses, and Changes in Net Position

These two statements include all restricted and unrestricted assets and all liabilities using the accrual basis of accounting. All the current year's revenues and expenses are taken into account when the underlying transactions occur, regardless of when cash is received or paid. These statements report the District's net position and the changes therein. When assessing the overall health of the District, other nonfinancial factors also need to be considered, such as changes in programs offered, measures of the quality of service offered, and local economic factors.

#### The Statement of Cash Flows

This statement reports cash receipts, cash payments, and net changes in cash resulting from operations, investing, and capital and noncapital financing activities. It provides information about sources and uses of cash and the change in cash balances during the reporting periods.

### The Transition of Operations, Effective September 1, 2010

Until September 1, 2010, Public Hospital District No. 2, Snohomish County, Washington, owned and operated Stevens Hospital. Through a lease and operating agreement, on September 1, 2010, Swedish Health Services (SHS), a nonprofit corporation, assumed operation of the hospital and renamed it Swedish Edmonds. This transition significantly changed the role of the District. The District retained ownership of the hospital but no longer manages its operations and, instead, is a landlord to SHS. In 2012, Providence Health Systems and Swedish finalized an affiliation agreement with Providence acquiring Swedish. The entities retained separate branding of facilities and services and continue as non profit medical facilities. In 2022, 10 years after the affiliation, the entities rebranded under a unified name in the Puget Sound Region as Providence-Swedish. The name applies to hospitals in Lewis, Thurston, King and Snohomish Counties. Each continues to honor one another's district identities. Swedish remains a secular organization, Providence remains faith based.

As of December 31, 2023, SHS had paid \$106 million in total cash lease payments to the District for the use of hospital real property and personal assets owned by the District.

The negotiated agreement terms for use of the hospital by SHS are for 30 years, with options to renew, wherein the District will receive monthly lease payments that increase 3.0% per year for the first 15 years, after which time the monthly payments will be level for the remainder of the agreement. Additionally, SHS agreed to invest a minimum of \$90.0 million into hospital capital improvements over the course of the first 10 years, with no less than \$6.0 million per year in each of those 10 years. If SHS fails to meet the capital requirement for three consecutive years, this would constitute a breach of the lease and operating agreement. In 2018 and 2019, SHS neglected to meet its annual \$6.0 million requirements by \$1.9 million, and \$1 million, respectively. In 2020, SHS met the capital requirement with capital improvements of \$6.2 million. In 2021, \$11.6 million in capital improvements including CT and mammography equipment, surgery center flooring, behavioral health expansion, and autoclave replacements. The capital investment obligations under the lease have been met by Swedish and exceeded its obligation. Total investment by Swedish over the required term was \$151 million.

The capital investment commitment included the installation of the Epic electronic medical record system. Additional capital investment by SHS may be committed each year based on 25% of the defined profitability of the facility. In addition, SHS committed to a major expansion project of at least \$60 million, provided there was adequate return on investment, demand criteria were met, and the SHS board of trustees approved such a project. An expansion of the Emergency Department was completed in 2016 that met the major expansion project criteria above. The District and SHS formed a strategic collaboration committee to provide oversight for the lease and strategic planning activities for the facility.

The District has a capital reserve policy to maintain investments sufficient to bridge a transition in the event of default by SHS or some other extraordinary event. The amount is discussed annually in strategic planning. In 2022, the reserve policy was again revisited with the risk mitigation action resulting from the proposed discontinuance of the labor and delivery services by Swedish Edmonds. This action would have been in breach of the SHS lease with the District. After public meetings coordinated by the District Superintendent, Commissioners and residents, Swedish Edmonds Hospital abandoned their plan to discontinue labor and delivery and services remain intact. This combined with unprecedented pressures on health systems reinforced the District's need to maintain its reserve policy and funding.

The Commissioners voted to fund the reserve in the amount of \$1.2 million for 2022 and in an amount equal to 20% of the annual Swedish Hospital rent for 2023 forward. This figure was \$2.0 million for 2023 and is \$2.1 million for 2024.

#### The Verdant Health Commission

As of September 1, 2010, the District began doing business as South Snohomish County Commission for Health (SSCCFH). The SSCCFH name was changed in 2011 to the Verdant Health Commission (Verdant) by a vote of the commissioners of the District. Verdant is governed by a board of five commissioners elected at large. The mission of Verdant is to improve the health and well-being of the community. This mission will be completed by contracting for services with local organizations, businesses, and government agencies, and the establishment of Verdant-operated initiatives. Long-term financial stability will be established by investing available revenues received from SHS and others, as well as ongoing tax levy revenues, into allowable government funds, thus building adequate reserves in the years to come.

Verdant began accepting funding proposals in June 2011 in four health priority areas: Education and Empowerment, Prevention, Access to Healthcare Services, and Policy and Advocacy. Since this time the needs and demographics of South Snohomish County have evolved.

In 2022, Verdant completed a comprehensive Community Health Needs Assessment incorporating feedback from more than 500 residents, focus groups, and 10 community partner agencies in order to better understand the current climate and changing needs of the residents of South Snohomish County. Commissioners studied the results from this assessment and 14 other health studies conducted by peer organizations. This work informed strategic planning during summer and fall of 2022. Based on the findings, the District identified Mental Health, Healthcare Access, and Food Security as the key priorities to support the health of district residents. Extensive communication with the community took place in order to inform and educate partners. Educational workshops, 1:1 meetings, public meetings, community outreach, and partner roundtables took place throughout fall and winter 2022 and continue at each award cycle. In 2023, Verdant continued to evaluate the evolving needs of South Snohomish County by hosting Partner Roundtables, seeking input through outreach and inviting partners to speak at monthly board meetings to communicate the challenges they are facing in the community.

Verdant invested approximately \$8.1 million in total program expenditures during 2023, of which \$7.8 million related to community partnership investments, and \$.3 million of internal programming.

Verdant closed the Covid-19 emergency funding as of December 31, 2022, but continues to accept applications for emergent and innovative funding requests through its Superintendent Discretionary Fund. The Building Healthy Communities fund was also closed as of December 31, 2022. Verdant continues to support the CHART program and the VOA Community Resource Advocate Program and multiple internal programs separate from the competitive award process.

Aligned with industry best practice, Verdant implemented an electronic grants management software in 2022 which supports the entire life cycle of the award making process from the initial application through award, payment administration, and contract maintenance. In 2022, the Verdant Board of Commissioners voted to discontinue the three-year renewable community grant contracts and moved to a single year award with full reapplication requirements for any subsequent funding. The District also moved to two award cycles annually. Partner education, training, and communication continues to be a priority for Verdant to ensure all applicants are well informed of its award making process. In late 2023, the Commissioners voted to move to a single calendar year award cycle versus two application cycles annually. This change will be effective January 1, 2025. Proposals are evaluated for eligibility, completeness, and alignment with the strategic priorities of the District. Applications are then scored by Commissioners within the grants management system. The Board meets, reviews the scoring outputs, and approves all awards. Contracts are issued and awards are paid in monthly electronic installments. Each partnership investment is governed by a contract and is monitored for performance and compliance by Verdant staff.

Management's Discussion and Analysis

The VCWC in Lynnwood continues to offer residents of the District a resource for accessing health and wellness classes, programs, and information. The center serves as the headquarters for Verdant and houses all District staff. Verdant staffs a resident Community Social Worker to provide case management services to clients with complex health and social service needs. This program continues with an average case management of 15 at any given time. Community classes, workshops, and events are held in the center in English and Spanish, focusing on lifestyle modification, prevention, and managing chronic conditions with topics like healthy cooking, weight management, positive parenting, stress reduction, physical activity, substance abuse education, and a variety of behavioral health support groups.

Verdant's community impacts are published annually on the Verdant website at www.verdanthealth.org and through its published Community Impact Report. Highlights including:

- More than 150 separate organizations have received funding from Verdant since inception
- Since 2011 Verdant has invested more than \$80 million in health programs and services
- \$8.1 million expended in community award making, community health programs, and internal programmatic services in 2023
- \$3.50 investment to the community for every \$1.00 in public funding received by the District
- 2,335 community members served in classes and training
- 40 different marginalized and high need clients received extensive care coordination and referral support in 2023 with 15 cases being managed at any given time and approximately 220 client interactions in service to them
- 153 free of charge Partner Facility uses were held at the Verdant Community Wellness Center for meetings, classes. and program delivery to residents of the District

#### **District owned Facilities**

### Kruger Clinic

In 2023, the District began working with JPC Architects on the Kruger Clinic building refresh designs. The facility purchased in 2012 by the District is in need of an interior and exterior updates including siding, windows, doors, paint, carpet and HVAC systems. Axiom Construction was selected as the General Contractor after a competitive bid process ending in October 2023. Total projected cost including construction materials, signage, project management, landscape, generator backup, and furnishings is estimated at \$8.2 million. Work is scheduled to begin in Q-1 2024 with the goal of completion by late fall 2024. Tenants are not being displaced during construction. In addition, the Board of Commissioners voted to rename the Kruger Clinic after long time Commissioner Fred Langer. This will take place officially with the grand re-opening.

### **Hospital Campus**

In 2023, the Commissioners agreed to submit RFQ's for a Comprehensive Facility Study of the Hospital owned by the District and leased to Swedish under a 30 year agreement. The lease is currently in year 14 of 30 and the district wishes to have the facility evaluated by a qualified independent consulting firm. The RFQ will be let in early 2024 with a goal of study completion by the end of 2024.

Vacant Property - 21558 Highway 99 Edmonds, WA

This property formerly leased to Savers Inc., and referred to as "Value Village" has been vacant since late 2020. The property has been for sale with an interested buyer since that time. However environmental studies identified contamination in the soil. The Department of Ecology (DOE) was notified and an early notice letter was received by the District in May of 2023 identifying the site as contaminated under the Model Toxics Control Act (MTCA). It is currently under a voluntary independent clean up status. Additional studies are needed and being conducted to determine the extent and source of the contamination. These studies will take until at least 2025 to complete. The prospective buyer is eligible for DOE grant funding to cover the next phase of the environmental studies. As clean up costs cannot be estimated or assigned at this time, no liability is being recorded by the District as of this date.

Management's Discussion and Analysis

#### **Statement of Net Position**

The District's net position is the difference between its assets and liabilities and deferred inflow of resources as reported in the statement of net position (in thousands).

	 2023	 2022	 2021
Assets	 	 	 
Current assets	\$ 69,020	\$ 63,032	\$ 62,487
Capital assets, net	21,239	21,759	22,613
Lease receivable, net of current portion Other noncurrent assets	254,668 97	258,609 180	262,219 283
Other Horiculterit assets	 91	 100	 203
Total assets	\$ 345,024	\$ 343,580	\$ 347,602
Liabilities and deferred inflow of resources			
Current liabilities	\$ 1,548	\$ 1,412	\$ 1,459
Deferred inflow of resources	 246,568	253,980	261,393
Total liabilities and deferred			
inflow of resources	248,116	255,392	262,852
Net position			
Net investment in capital assets	21,239	21,759	22,612
Unrestricted	75,669	 66,429	 62,138
Total net position	 96,908	 88,188	 84,750
Total liabilities, deferred inflow of			
resources, and net position	\$ 345,024	\$ 343,580	\$ 347,602

### **Current Assets**

Total current assets of \$69.0 million at year-end 2023 reflect an increase of \$5.9 million (9.5%), compared to the balance of \$63.0 million at the end of 2022. Cash and cash equivalents decreased by \$0.8 million (15.4%) in 2023, compared to a decrease of \$0.1 million (1.4%) in 2022.

#### **Capital Assets**

The District's net capital assets decreased \$0.5 million (2.4%) in 2023, compared to a net decrease of \$0.9 million (0.9%) in 2022. Depreciation and surplusing of aging hospital assets continue to contribute to this decrease.

### Lease Receivable

The District's lease receivable decreased \$3.9 million (1.5%) in 2023, compared to a decrease of \$3.2 million (1.2%) in 2022.

#### **Other Noncurrent Assets**

Other noncurrent assets consist of tenant improvements totaling \$0.1 million at year-end 2023, a decrease of \$0.1 million (46.1%), compared to a decrease of \$0.1 million (31.4%) in 2022.

**Management's Discussion and Analysis** 

#### **Current Liabilities**

Current liabilities increased \$0.1 million (9.6%) from \$1.4 million in 2022 to \$1.5 million in 2023. Current liabilities decreased \$0.1 million (3.2%) from \$1.5 million in 2021 to \$1.4 million in 2022.

#### **Deferred Inflow of Resources**

The District's deferred inflow of resources decreased \$7.4 million (2.9%) from \$254.0 million in 2022 to \$246.6 million in 2023. The District's deferred inflow of resources decreased \$7.4 million (2.8%) from \$261.4 million in 2021 to \$254.0 million in 2022.

### Operating Results and Changes in the District's Net Position

In 2023, the District's net position increased \$8.7 million (9.9%), compared to an increase of \$3.4 million (4.1%) in 2022 (in thousands).

	 2023	2022	2021
Operating revenues Lease revenue Interest revenue Other operating revenues	\$ 8,225 7,811 -	\$ 8,218 7,913 -	\$ 8,013 7,978 96
Total operating revenues	 16,036	16,131	16,087
Operating expenses Salaries and benefits Program expenditures Other Depreciation	 1,238 8,074 2,065 1,143	1,077 9,781 2,071 1,283	1,085 11,560 1,786 1,375
Total operating expenses	 12,520	 14,212	 15,806
Operating income	 3,516	1,919	281
Nonoperating revenues (expenses) Tax levies Investment income (loss) Other revenues (expenses)	 2,602 2,543 59	2,504 (1,232) 247	2,466 (314) (35)
Net nonoperating revenues	 5,204	1,519	2,117
Increase in net position	8,720	3,438	2,398
Net position, beginning of year	88,188	 84,750	 82,352
Net position, end of year	\$ 96,908	\$ 88,188	\$ 84,750

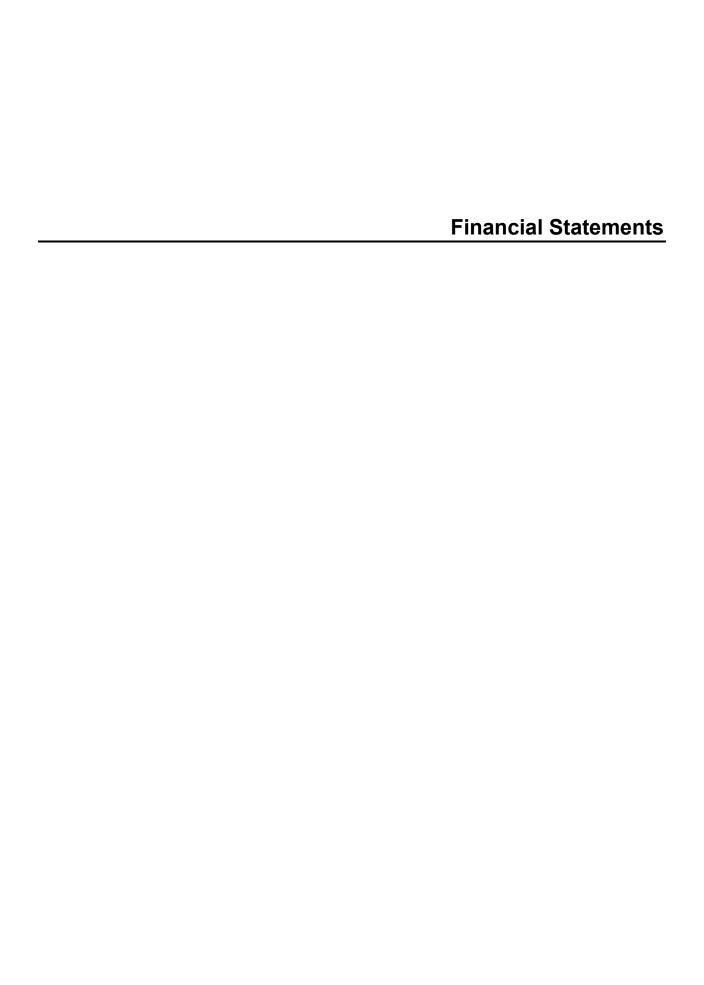
Operating revenues in 2023 totaled \$16.0 million. Of that, \$10.4 million was attributable to the SHS lease for operation of the hospital. Additional lease revenues were received from other lease agreements, including Healthcare Realty and the Swedish Kruger Medical Office Building (formerly known as the Kruger Clinic).

Overall operating costs of \$12.5 million at year-end 2023 reflect a decrease of \$1.7 million (11.9%), compared to operating costs of \$14.2 million at the end of 2022. Salaries and benefits totaled \$1.2 million in 2023, an increase of \$0.2 million (14.9%) from 2022. Program expenditures totaled \$8.1 million in 2023 compared to \$9.8 million in 2022, a decrease of 17.5%.

Net nonoperating revenues in 2023 totaled \$5.2 million, compared to \$1.5 million in 2022, an increase of \$3.7 million (242.6%). There was also a net increase in investment return of \$3.8 million (306.4%) over 2022, which consisted of \$1.1 million increase in investment income, and a \$2.6 million increase in net unrealized and realized gains (losses). As a Public Hospital district, the investment portfolio is governed by a policy established under RCW Chapters 39.59 and 43.250 which defines the investment objectives and authorized investment options.

### **Contacting the District's Financial Management**

This financial report is designed to provide our taxpayers, suppliers, and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the District's finance office at 4710 196th Street SW, Lynnwood, Washington 98036.



### Statements of Net Position December 31, 2023 and 2022

	2023	2022
ASSETS		
OUDDENT ACCETO		
CURRENT ASSETS Cash and cash equivalents Investments Prepaid expenses and other Current portion of lease receivable Lease interest receivable	\$ 4,442,122 59,680,698 224,162 3,941,448 731,686	\$ 5,252,519 53,355,656 102,858 3,609,874 710,670
Total current assets	69,020,116	63,031,577
CAPITAL ASSETS  Nondepreciable capital assets  Depreciable capital assets, net of accumulated depreciation  Capital assets, net of accumulated depreciation	8,323,684 12,915,063 21,238,747	7,742,028 14,016,601 21,758,629
LEASE RECEIVABLE, less current portion	254,667,681	258,609,128
TENANT IMPROVEMENTS	97,570	181,009
Total assets	\$ 345,024,114	\$ 343,580,343
LIABILITIES, DEFERRED INFLOWS OF RESOURCE	S, AND NET POSIT	ION
CURRENT LIABILITIES Accounts payable Prepaid lease income Accrued salaries and benefits Estimated self-insured liabilities Other liabilities	\$ 386,494 990,242 46,313 125,000	\$ 221,794 956,915 40,682 125,000 67,885
Total current liabilities	1,548,049	1,412,276
DEFERRED INFLOW OF RESOURCES Leases	246,567,594	253,980,181
Total deferred inflows of resources	248,115,643	255,392,457
NET POSITION  Net investment in capital assets  Unrestricted	21,238,747 75,669,724	21,758,629 66,429,257
Total net position	96,908,471	88,187,886
Total liabilities, deferred inflows of resources, and net position	\$ 345,024,114	\$ 343,580,343

### Statements of Revenues, Expenses, and Changes in Net Position Years Ended December 31, 2023 and 2022

	2023	2022
OPERATING REVENUES  Lease revenue Interest revenue	\$ 8,225,434 7,811,365	\$ 8,217,816 7,912,777
Total operating revenues	16,036,799	16,130,593
OPERATING EXPENSES Salaries and wages Employee benefits Program expenditures Professional services Purchased services, utilities, and other Depreciation	984,552 253,291 8,074,005 618,059 1,447,340 1,143,341	891,132 185,762 9,781,270 777,464 1,293,623 1,282,942
Total operating expenses	12,520,588	14,212,193
Operating income	3,516,211	1,918,400
NONOPERATING REVENUES (EXPENSES)  Maintenance and operations tax levy Investment activity and net unrealized/realized gain (loss) Other revenues	2,601,952 2,543,384 59,038	2,504,027 (1,232,126) 247,225
Net nonoperating revenues	5,204,374	1,519,126
Change in net position	8,720,585	3,437,526
NET POSITION, beginning of year	88,187,886	84,750,360
NET POSITION, end of year	\$ 96,908,471	\$ 88,187,886

### **Statements of Cash Flows**

### Years Ended December 31, 2023 and 2022

		2023		2022
CASH FLOWS FROM OPERATING ACTIVITIES  Cash received for leasing and other operations	\$	12,261,950	\$	12,097,604
Cash paid to employees	Ψ	(1,232,212)	Ψ	(1,067,488)
Cash paid on community programs		(8,074,005)		(9,781,270)
Cash paid to suppliers for goods and services		(2,022,003)		(2,307,064)
Net cash from operating activities		933,730		(1,058,218)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Cash received from maintenance and operations tax levy for				
noncapital purposes		2,601,952		2,504,027
Other		59,038		247,225
Net cash from noncapital financing activities		2,660,990		2,751,252
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Purchase of capital assets		(623,459)		(428,992)
CASH FLOWS FROM INVESTING ACTIVITIES				
Net change in investments		(5,330,965)		(1,709,847)
Investment income		1,549,307		373,691
Net cash from investing activities		(3,781,658)		(1,336,156)
NET CHANGE IN CASH AND CASH EQUIVALENTS		(810,397)		(72,114)
CASH AND CASH EQUIVALENTS, beginning of year		5,252,519		5,324,633
CASH AND CASH EQUIVALENTS, end of year	\$	4,442,122	\$	5,252,519
RECONCILIATION OF OPERATING INCOME TO NET CASH FROM				
OPERATING ACTIVITIES	φ	2 546 244	Φ	1 019 400
Operating income Adjustments to reconcile operating income to net cash from	\$	3,516,211	\$	1,918,400
operating activities Depreciation		1,143,341		1,282,942
Amortization of deferred inflow of resources		(7,412,587)		(7,412,588)
Changes in operating assets and liabilities		(7,112,007)		(7,112,000)
Prepaid expenses and other		(121,304)		(59,519)
Lease receivable		3,609,873		3,178,290
Lease interest receivable		(21,016)		(21,209)
Tenant improvements		83,439		102,629
Accounts and warrants payable		164,700		(176,458)
Prepaid lease income		33,327 5,631		52,004 9,406
Accrued salaries and benefits Other liabilities		5,631 (67,885)		9,406 67,885
Net cash from operating activities	\$	933,730	\$	(1,058,218)

### Note 1 - Organization and Summary of Accounting Policies

**Organization** – Until September 1, 2010, Public Hospital District No. 2 of Snohomish County, Washington (the District), a Washington municipal corporation, was owned and operated by the District as Stevens Hospital (the Hospital), located in Edmonds, Washington. The Hospital is an acute care community hospital with 217 beds. On September 1, 2010, the District entered into an agreement (the Agreement) to lease the Hospital to Swedish Health Services (SHS), a nonprofit corporation. The Agreement included transfer of control of Stevens Foundation (the Foundation), which was organized and formally incorporated as a 501(c)(3) tax-exempt organization. The District is now doing business as Verdant Health Commission.

The District is governed by a board of five elected commissioners. The mission of the District is to improve the health and well-being of the community. This mission will be completed by contracting for services with local organizations, businesses, and government agencies and the establishment of District-operated initiatives. Long-term financial stability will be established by investing available revenues received from leasing the Hospital to SHS, as well as ongoing tax levy revenues, into allowable government funds, thus building adequate reserves in the years to come.

In carrying out its mission, the District began accepting funding proposals in June 2011 in four health priority areas: Education and Empowerment, Prevention, Access to Healthcare Services, and Policy and Advocacy. Funds are available for one-time uses like events and short-term needs in the community, as well as for ongoing health and wellness programs.

The terms of the Agreement specify an initial 30-year term, with two 10-year renewal options. Rental payments to be made by SHS will be \$600,000 per month, with annual escalation of 3% per year on each anniversary date for the first 15 years. The rent is on an absolute net basis, with SHS being responsible for all operating costs associated with the facility. The lease calls for certain approvals by the District that affect the operation of the facility for the following: change in license, major service line changes, union contract representation, and maintenance of an independent medical staff. Per the terms of the agreement, SHS committed to capital investments for the facility, some of which were dependent upon various factors like future profitability, return on investment, and demand criteria, and SHS board approval. The District and SHS formed a strategic collaboration committee to provide oversight for the lease and strategic planning activities for the facility.

The County Treasurer acts as an agent to collect property taxes levied in the county for all taxing authorities. Taxes are levied annually on assessed values as established by the County Assessor. Tax collections are distributed monthly to the District by the County Treasurer. Property taxes are recorded as receivables and revenue when levied. Because state law allows for the sale of property for failure to pay taxes, no estimate of uncollectible taxes is made.

In September 1997, the voters of the District approved maintenance and operations (M&O) tax levy upon the taxable property within the District; the M&O tax provided approximately \$2,602,000 of funding in 2023 and \$2,504,000 of funding in 2022. The levy is ongoing in future years. The M&O tax levy funds are reported in the accompanying statements of revenues, expenses, and changes in net position as nonoperating revenues.

**Basis of presentation** – The financial statements reflect the operations of the District using enterprise fund accounting. Revenues and expenses are recognized on the accrual basis using the economic resources measurement focus.

**Use of estimates** – The preparation of financial statements in accordance with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**Cash and cash equivalents** – For purposes of the statements of cash flows, the District considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents.

**Investments** – Investments that are not considered to be cash and cash equivalents are reported at fair value. Investment interest, dividends, and unrealized and realized gains and losses are included in nonoperating income when earned.

Leases receivable and deferred inflow of resources – The District engages in right-to-use leases in the capacity of the lessor for contracts that convey the control of the right to use the District's asset to another party and have a term exceeding one year. At the contract inception, the lease receivable and deferred inflow of resources are measured at the present value of payments expected during the contract term. The District uses a discount rate that is explicitly stated in the contract, or alternatively, the District's borrowing rate at the start of the contract. Revenue is recognized over the term of the contract.

**Capital assets** – Capital assets are stated at cost. Improvements and replacement of capital assets are capitalized. The District's capitalization threshold is \$5,000 per item and a useful life of at least two years. Maintenance and repairs are expensed. The cost of capital assets sold or retired, and the related accumulated depreciation are removed from the accounts, and any resulting gain or loss is recorded.

Depreciation is computed using the straight-line method over the estimated useful lives of the related assets.

The following is a summary of asset lives used:

Buildings and building improvements 2–50 years
Equipment 2–50 years
Land improvements 2–25 years

The District evaluates capital assets for impairment in accordance with GASB Statement No. 42, *Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries*. Assets to be disposed of would be recognized at the lower of carrying value or fair value less the estimated cost of disposal. Assets that are held and in use are reviewed for impairment whenever indicators of impairment exist. All recognized impairment losses, whether for assets to be disposed of or assets to be held and used, are recorded as operating expenses. No impairments have been identified as of December 31, 2023 and 2022.

**Self-insurance liabilities** – The District accrues an estimate of losses and related expenses for its self-insured workers' compensation claims. The District maintains stop-loss insurance for workers' compensation claims in excess of specified amounts. This liability, which is approximately \$125,000 as of December 31, 2023 and 2022, is recorded in the accompanying statements of net position within estimated self-insured liabilities.

**Net position** – Net position of the District is classified into two components. The net investment in capital assets component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of related debt that is attributable to the acquisition, construction, or improvement of those assets. The unrestricted component of net position is the remaining net amount of the assets and liabilities that are not included in the determination of net investment in capital assets.

**Statements of revenues, expenses, and changes in net position** – For purposes of presentation, transactions deemed by management to be ongoing, major, or central to the provision of District services are reported as operating revenues and expenses. All levy income, investment income or loss, and other peripheral or incidental transactions are reported as nonoperating revenues and expenses.

**Income taxes** – As a political subdivision of the state of Washington, the District is not subject to federal income tax, because its income is excluded from gross income for federal income tax purposes under Section 115 of the Internal Revenue Code.

**Litigation and compliance with laws and regulations** – The District is involved in litigation arising in the course of business. After consultation with legal counsel, management estimates that these matters will be resolved without material adverse effect on the District's future financial position or results from operations.

**Newly adopted accounting pronouncement** – The GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. The primary objective of this statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements. The requirements of this statement are effective for reporting periods beginning after June 15, 2022. The District did not have any such arrangements as of December 31, 2023.

In May 2020, GASB issued Statement No. 96, *Subscription-Based Information Technology Arrangements*, which is effective for the year ending December 31, 2023. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset – an intangible asset – and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. The impact of the adoption was not considered material to the financial statements.

#### Note 2 - Deposits and Investments

The District makes investments in accordance with Washington State law. Eligible investments include obligations secured by the U.S. Treasury, other obligations of the United States or its agencies, certificates of deposit with approved institutions, eligible bankers' acceptances, and repurchase agreements (up to 30 days).

Because the District is a political subdivision of the state, deposits and investments are categorized to give an indication of the risk assumed at year-end. Category 1 includes deposits and investments that are insured, registered, or held in the District's name. Category 2 includes uninsured and unregistered investments that are held by a broker's or dealer's trust department or agent in the District's name. Category 3 includes uninsured and unregistered deposits and investments for which the securities are held by the broker or dealer, or its trust department or agent, but not in the District's name. At December 31, 2023 and 2022, all deposits and investments of the District are categorized as Category 1.

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs. The composition of investments, reported at fair value by investment type at December 31, 2023 and 2022, and excluding unrestricted cash, and other cash and investments of \$4,442,122 and \$5,252,519, respectively, is as follows:

Investment Type as of December 31, 2023	Quoted Prices in Active Markets for Identical Assets (Level 1)		Quoted Direc	ts Other Than I Prices That Are tly or Indirectly rvable (Level 2)	Total	Percentage of Totals
U.S. Treasury securities U.S. government agency obligations Domestic corporate bonds	\$	37,664,562 - -	\$	15,646,517 6,369,619	\$ 37,664,562 15,646,517 6,369,619	63% 26% 11%
	\$	37,664,562	\$	22,016,136	\$ 59,680,698	100%
Investment Type as of December 31, 2022	A f	oted Prices in ctive Markets or Identical sets (Level 1)	Quoted Direc	ts Other Than I Prices That Are tly or Indirectly rvable (Level 2)	Total	Percentage of Totals
U.S. Treasury securities U.S. government agency obligations Domestic corporate bonds	\$	31,455,283	\$	11,731,765 10,168,608	\$ 31,455,283 11,731,765 10,168,608	59% 22% 19%
	\$	31,455,283	\$	21,900,373	\$ 53,355,656	100%

The District's deposits and investments had the following maturities at December 31, 2023:

		investment Maturities (in Years)						
Investment Type	 Fair Value	L	ess Than 1		1–5			
U.S. Treasury securities U.S. government agency obligations Domestic corporate bonds	\$ 37,664,562 15,646,517 6,369,619	\$	2,291,151 7,119,096 5,280,123	\$	35,373,411 8,527,421 1,089,496			
Total investments	\$ 59,680,698	\$	14,690,370	\$	44,990,328			

**Credit risk** – Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The District's investment policy limits the types of securities to those authorized by statute; therefore, credit risk is very limited.

**Deposits** – All of the District's deposits are either insured or collateralized. The District's insured deposits are covered by the Federal Deposit Insurance Corporation. Collateral protection is provided by the Washington Public Deposit Protection Commission.

**Custodial credit risk** – Custodial credit risk is the risk that, in the event of a failure of the counterparty, the District will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. The District is not exposed to custodial credit risk.

**Concentration of credit risk** – Concentration of credit risk is the risk of loss attributed to the magnitude of the District's investment in a single issuer. The District is not exposed to concentration of credit risk because all deposits and investments are insured or collateralized.

**Interest rate risk** – Interest rate risk is the risk that changes in interest rates of debt instruments will adversely affect the fair value of an investment. The District is not exposed to interest rate risk because all deposits and investments are extremely liquid.

### Note 3 - Retirement Plan

The District sponsors a 401(a) plan and a 457 plan that are available to all benefit-eligible employees working over 20 hours per week. Employees are eligible to contribute at their hire date. Employees contribute to the 457 plan at their discretion. Employee contributions were approximately \$61,000 and \$62,000 during the years ended December 31, 2023 and 2022, respectively. The District contributes to the 401(a) plan at 3% of employee wages with an additional matching contribution of up to 3% of the amount contributed by the employee to the 457 plan. The District's policy is to fully fund the contributions. The District contributed approximately \$42,000 and \$41,000 during the years ended December 31, 2023 and 2022, respectively.

**Notes to Financial Statements** 

### Note 4 - Capital Assets

The schedule of capital asset activity for the years ended December 31, 2023 and 2022, was as follows:

NONDERDECIARIE CARITAL ACCETO	Beginning Balance January 1, 2023	Additions	Retirements	Account Transfers	Ending Balance December 31, 2023
NONDEPRECIABLE CAPITAL ASSETS Land Construction in progress	\$ 7,723,706 18,322	\$ - 537,179	\$ - -	\$ - 44,477	\$ 7,723,706 599,978
	7,742,028	537,179		44,477	8,323,684
DEPRECIABLE CAPITAL ASSETS Land improvements Buildings and building	2,370,444	-	-	-	2,370,444
improvements Equipment	53,059,466 35,052,323	76,554 9,726	(259,559)	(44,477) -	53,091,543 34,802,490
LESS ACCUMULATED DEPRECIATION Land improvements Buildings and building	2,337,930	8,792	-	-	2,346,722
improvements Equipment	39,908,776 34,218,926	953,899 180,650	(259,559)		40,862,675 34,140,017
DEPRECIABLE CAPITAL ASSETS, net	14,016,601	(1,057,061)		(44,477)	12,915,063
CAPITAL ASSETS, net	\$ 21,758,629	\$ (519,882)	\$ -	\$ -	\$ 21,238,747
	Beginning Balance January 1, 2022	Additions	Retirements	Account Transfers	Ending Balance December 31, 2022
NONDEPRECIABLE CAPITAL ASSETS Land Construction in progress	\$ 7,723,706	\$ - 18,322	\$ -	\$ - -	\$ 7,723,706 18,322
	7,723,706	18,322			7,742,028
DEPRECIABLE CAPITAL ASSETS Land improvements	2,370,444	-	-	-	2,370,444
Buildings and building improvements Equipment	52,731,537 35,723,503	327,929 82,741	- (753,921)	-	53,059,466 35,052,323
LESS ACCUMULATED DEPRECIATION Land improvements	2,328,890	9,040	-	-	2,337,930
Buildings and building improvements Equipment	38,866,295 34,741,426	1,042,481 231,421	- (753,921)	<u> </u>	39,908,776 34,218,926
DEPRECIABLE CAPITAL ASSETS, net	14,888,873	(872,272)			14,016,601
CAPITAL ASSETS, net	\$ 22,612,579	\$ (853,950)	\$ -	\$ -	\$ 21,758,629

As of December 31, 2023, the District had an approximate remaining commitment in the amount of \$7,600,000 related to a construction project at the Kroger Clinic.

#### Note 5 - Lease Receivable and Lease Income

As referenced in Note 1, the District entered into a lease and operating agreement (the Agreement) with SHS that was dated and effective September 1, 2010. The terms of the Agreement specify an initial 30-year term, with two 10-year renewal options. Rental payments to be made by SHS will be \$600,000 per month, with annual escalation of 3% per year on each anniversary date for the first 15 years. The rental payments will freeze at the rate set during year 15 for the duration of the Agreement. The revenue related to this lease is recorded on a straight-line basis by the District in accordance with applicable accounting standards. The District is also engaged as a lessor for other various tenants who rent space from the District. The lease agreements are recorded at the net present value of the agreements at an imputed interest rate of 3%, with monthly minimum payments due as stipulated in the underlying contracts. As a result, lease receivable and a deferred inflow of resources are reflected in the balance sheet as of December 31, 2023 and 2022.

The following is a summary of changes in lease receivable for the years ended December 31, 2023 and 2022:

	January 1, 2023	Increases	Decreases	December 31, 2023	Amounts Due Within One Year
Lease receivable	\$ 262,219,002	\$ -	\$ (3,609,873)	\$ 258,609,129	\$ 3,941,448
	January 1, 2022	Increases	Decreases	December 31, 2022	Amounts Due Within One Year
Lease receivable	\$ 265,397,292	\$ -	\$ (3,178,290)	\$ 262,219,002	\$ 3,609,874

Future receipts under these leases as of year ended December 31, 2023, are estimated as follows:

	Principal	Interest	Total Receipts
2024	\$ 3,941,448	\$ 7,676,633	\$ 11,618,081
2025	. , ,		. , ,
	4,276,877	7,554,805	11,831,682
2026	4,652,483	7,420,279	12,072,762
2027	4,818,303	7,278,439	12,096,742
2028	4,989,887	7,131,546	12,121,433
2029–2033	26,975,163	33,292,741	60,267,904
2034–2038	27,604,838	29,225,877	56,830,715
2039–2043	31,573,063	24,963,815	56,536,878
2044–2048	36,675,800	19,861,078	56,536,878
2049–2053	42,603,225	13,933,653	56,536,878
2054–2058	49,488,621	7,048,257	56,536,878
2059–2063	18,213,710	931,968	19,145,678
2064–2068	-	450,078	450,078
2069–2073	-	790,027	790,027
2074–2078	-	1,016,659	1,016,659
2079–2083	-	1,016,659	1,016,659
2084–2088	609,123	407,536	1,016,659
2089–2093	742,005	274,654	1,016,659
2094–2098	861,926	154,733	1,016,659
2099–2101	582,657	27,340	609,997
	\$ 258,609,129	\$ 170,456,777	\$ 429,065,906

### Note 6 – Property Taxes

The County Treasurer acts as an agent to collect property taxes levied in the county for all taxing authorities. Taxes are levied annually on January 1 on property values listed as of the prior May 31. Assessed values are established by the County Assessor at 100% of fair market value. A revaluation of all property is required every four years.

Taxes are due in two equal installments on April 30 and October 31. Collections are distributed monthly to the District by the County Treasurer. The District is permitted by law to levy up to \$0.75 per \$1,000 of assessed valuation for general District purposes. The Washington State Constitution and Washington State Law, RCW 84.55.010, limit the rate. The District may also levy taxes at a lower rate. Further amounts of tax need to be authorized by the vote of the people.

For 2023 and 2022, the District's regular tax levy was \$0.046 and \$0.058 per \$1,000 on a total assessed valuation of \$55,701,007,182 and \$43,586,413,934, for a total regular levy of \$2,578,541 and \$2,504,027, respectively.

Property taxes are recorded as receivables when levied. Because state law allows for sale of property for failure to pay taxes, no estimate of uncollectible taxes is made.



## Report of Independent Auditors on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

The Board of Commissioners
Public Hospital District No. 2, Snohomish County, Washington
dba Verdant Health Commission

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Public Hospital District No. 2, Snohomish County, Washington dba Verdant Health Commission as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise Public Hospital District No. 2, Snohomish County, Washington dba Verdant Health Commission's financial statements, and have issued our report thereon dated June 18, 2024.

### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Public Hospital District No. 2, Snohomish County, Washington dba Verdant Health Commission's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Public Hospital District No. 2, Snohomish County, Washington dba Verdant Health Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of Public Hospital District No. 2, Snohomish County, Washington dba Verdant Health Commission's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Public Hospital District No. 2, Snohomish County, Washington dba Verdant Health Commission's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Everett, Washington

loss Adams IIP

June 18, 2024



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